

TAONGA TŪTURU PROTOCOL

A PROTOCOL ISSUED BY THE CROWN THROUGH THE MINISTER FOR ARTS, CULTURE AND HERITAGE REGARDING INTERACTION WITH NGĀTI APA KI TE RĀ TŌ ON SPECIFIED ISSUES

1 INTRODUCTION

- 1.1 Under the Deed of Settlement dated 29 October 2010 between Ngāti Apa ki te Rā Tō and the Crown (the “**Deed of Settlement**”), the Crown agreed that the Minister for Arts, Culture and Heritage (the “**Minister**”) would issue a protocol (the “**Protocol**”) setting out how the Minister and the Chief Executive for the Ministry for Culture and Heritage (the “**Chief Executive**”) will interact with the governance entity on matters specified in the Protocol. These matters are:
- 1.1.1 Protocol Area - Part 2;
 - 1.1.2 Terms of issue - Part 3
 - 1.1.3 Implementation and communication - Part 4
 - 1.1.4 The role of the Chief Executive under the Protected Objects Act 1975 - Part 5
 - 1.1.5 The role of the Minister under the Protected Objects Act 1975 - Part 6
 - 1.1.6 Ngāti Apa ki te Rā Tō, Te Papa Tongarewa and other museums- Part 7
 - 1.1.7 Registration as a collector of Ngā Taonga Tūturu - Part 8
 - 1.1.8 Board Appointments - Part 9
 - 1.1.9 National Monuments, War Graves and Historical Graves - Part 10
 - 1.1.10 Historical publications Ngāti Apa ki te Rā Tō - Part 11
 - 1.1.11 Cultural and/or Spiritual Practices - Part 12
 - 1.1.12 Consultation - Part 13
 - 1.1.13 Changes to policy and legislation - Part 14
 - 1.1.14 Definitions - Part 15.
- 1.2 For the purposes of this Protocol the governance entity is the body representative of the whānau and iwi of Ngāti Apa ki te Rā Tō who have an interest in the matters covered under this Protocol deriving from their status as tangata whenua in the Protocol Area.
- 1.3 The Ministry and the governance entity are seeking a relationship consistent with Te Tiriti o Waitangi / the Treaty of Waitangi and its principles. The principles of Te Tiriti o Waitangi / the Treaty of Waitangi provides the basis for the relationship between the parties to this Protocol, as set out in this Protocol.

- 1.4 The purpose of the Protected Objects Act 1975 (the “Act”) is to provide for the better protection of certain objects by, among other things, regulating the export of Taonga Tūturu and by establishing and recording the ownership of Ngā Taonga Tūturu found after the commencement of the Act, namely 1 April 1976.
- 1.5 The Minister and Chief Executive have certain roles in terms of the matters mentioned in Clause 1.1. In exercising these roles, the Minister and Chief Executive will provide the governance entity with the opportunity for input into the matters set out in Clause 1.1.
- 1.6 Ngāti Apa ki te Rā Tō and the Chief Executive intend that this Protocol should contribute to achieving the following objectives:
 - 1.6.1 acknowledgement and recognition by the Ministry of the customary, traditional, spiritual and historical interests of Ngāti Apa ki te Rā Tō over their entire rohe;
 - 1.6.2 the development by Ngāti Apa ki te Rā Tō of the capacity and capability to exercise an effective kaitiaki and management role over Ngā Taonga Tūturu;
 - 1.6.3 the establishment of a positive, constructive and durable relationship between Ngāti Apa ki te Rā Tō and the Ministry.

2 PROTOCOL AREA

- 2.1 This Protocol applies across the Protocol Area which is identified in the map included in Attachment A of this Protocol together with adjacent waters (the “Protocol Area”).

3 TERMS OF ISSUE

- 3.1 This Protocol is issued pursuant to section 30(1)(a) of the Ngāti Apa ki te Rā Tō, Ngāti Kuia, and Rangitāne o Wairau Claims Settlement Act 2014 (the “Settlement Legislation”) that implements clause 5.17.3 of the Deed of Settlement and is subject to the Settlement Legislation and the Deed of Settlement.
- 3.2 This Protocol must be read subject to the summary of the terms of issue set out in Attachment B.

4 IMPLEMENTATION AND COMMUNICATION

- 4.1 The Chief Executive will maintain effective communication with the governance entity by:
 - 4.1.1 maintaining information provided by the governance entity on the office holders of the governance entity and their addresses and contact details;
 - 4.1.2 discussing with the governance entity concerns and issues notified by the governance entity about this Protocol;
 - 4.1.3 as far as reasonably practicable, providing opportunities for the governance entity to meet with relevant Ministry Managers and staff;
 - 4.1.4 meeting with the governance entity to review the implementation of this Protocol at least once a year, if requested by either party;

- 4.1.5 as far as reasonably practicable, training relevant employees within the Ministry on this Protocol to ensure that they are aware of the purpose, content and implications of this Protocol;
- 4.1.6 as far as reasonably practicable, informing other organisations with whom it works, central government agencies and stakeholders about this Protocol and provide ongoing information; and
- 4.1.7 including a copy of the Protocol with the governance entity on the Ministry's website.

5 THE ROLE OF THE CHIEF EXECUTIVE UNDER THE PROTECTED OBJECTS ACT 1975

General

- 5.1 The Chief Executive has certain functions, powers and duties in terms of the Act and will consult, notify and provide information to the governance entity within the limits of the Act. From the date this Protocol is issued the Chief Executive will:
 - 5.1.1 notify the governance entity in writing of any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand;
 - 5.1.2 provide for the care, recording and custody of any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand;
 - 5.1.3 notify the governance entity in writing of its right to lodge a claim with the Chief Executive for ownership of any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand;
 - 5.1.4 notify the governance entity in writing of its right to apply directly to the Māori Land Court for determination of the actual or traditional ownership, rightful possession or custody of any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand, or for any right, title, estate, or interest in any such Taonga Tūturu; and
 - 5.1.5 notify the governance entity in writing of any application to the Māori Land Court from any other person for determination of the actual or traditional ownership, rightful possession or custody of any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand, or for any right, title, estate, or interest in any such Taonga Tūturu.

Applications for Ownership

- 5.2. If the governance entity lodges a claim of ownership with the Chief Executive and there are no competing claims for any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand, the Chief Executive will, if satisfied that the claim is valid, apply to the Registrar of the Māori Land Court for an order confirming ownership of the Taonga Tūturu.

- 5.3 If there is a competing claim or claims lodged in conjunction with the governance entity's claim of ownership, the Chief Executive will consult with the governance entity for the purpose of resolving the competing claims, and if satisfied that a resolution has been agreed to, and is valid, apply to the Registrar of the Māori Land Court for an order confirming ownership of the Taonga Tūturu.
- 5.4 If the competing claims for ownership of any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found anywhere else in New Zealand, cannot be resolved, the Chief Executive at the request of the governance entity may facilitate an application to the Māori Land Court for determination of ownership of the Taonga Tūturu.

Applications for Custody

- 5.5 If no ownership application is made to the Māori Land Court for any Taonga Tūturu found within the Protocol Area or identified as being of Ngāti Apa ki te Rā Tō origin found elsewhere in New Zealand by the governance entity or any other person, the Chief Executive will:
- 5.5.1 consult the governance entity where there is any request from any other person for the custody of the Taonga Tūturu;
- 5.5.2 consult the governance entity before a decision is made on who may have custody of the Taonga Tūturu; and
- 5.5.3 notify the governance entity in writing of the decision made by the Chief Executive on the custody of the Taonga Tūturu.

Export Applications

- 5.6 For the purpose of seeking an expert opinion from the governance entity on any export applications to remove any Taonga Tūturu of Ngāti Apa ki te Rā Tō origin from New Zealand, the Chief Executive will register the governance entity on the Ministry for Culture and Heritage's Register of Expert Examiners.
- 5.7 Where the Chief Executive receives an export application to remove any Taonga Tūturu of Ngāti Apa ki te Rā Tō origin from New Zealand, the Chief Executive will consult the governance entity as an Expert Examiner on that application, and notify the governance entity in writing of his or her decision.

6. THE ROLE OF THE MINISTER UNDER THE PROTECTED OBJECTS ACT 1975

- 6.1 The Minister has functions, powers and duties under the Act and may consult, notify and provide information to the governance entity within the limits of the Act. In circumstances where the Chief Executive originally consulted the governance entity as an Expert Examiner, the Minister may consult with the governance entity where a person appeals the decision of the Chief Executive to:
- 6.1.1 refuse permission to export any Taonga Tūturu, or Ngā Taonga Tūturu, from New Zealand; or
- 6.1.2 impose conditions on the approval to export any Taonga Tūturu, or Ngā Taonga Tūturu, from New Zealand;

- 6.2 The Ministry will notify the governance entity in writing of the Minister's decision on an appeal in relation to an application to export any Taonga Tūturu where the governance entity was consulted as an Expert Examiner.

7. NGĀTI APA KI TE RĀ TŌ, TE PAPA TONGAREWA AND OTHER MUSEUMS

- 7.1 The Chief Executive will write to Te Papa Tongarewa and invite it to enter into a relationship with the governance entity, for the purposes of Te Papa Tongarewa compiling a full inventory of Taonga Tūturu held by Te Papa Tongarewa, which are of cultural, spiritual and historical importance to Ngāti Apa ki te Rā Tō.
- 7.2 The Chief Executive will also write to Canterbury Museum, Otago Museum and Nelson Provincial Museum inviting them to enter into a relationship with Ngāti Apa ki te Rā Tō.

8. REGISTRATION AS A COLLECTOR OF NGĀ TAONGA TŪTURU

- 8.1 The Chief Executive will register the governance entity as a Registered Collector of Taonga Tūturu.

9. BOARD APPOINTMENTS

- 9.1 The Chief Executive shall:
- 9.1.1 notify the governance entity of any upcoming ministerial appointments on Boards which the Minister for Arts, Culture and Heritage appoints to;
 - 9.1.2 include governance entity nominees in the Ministry for Culture and Heritage's Nomination Register for Boards, which the Minister for Arts, Culture and Heritage appoints to; and
 - 9.1.3 notify the governance entity of any ministerial appointments to Boards which the Minister for Arts, Culture and Heritage appoints to, where these are publicly notified.

10. NATIONAL MONUMENTS, WAR GRAVES AND HISTORIC GRAVES

- 10.1 The Chief Executive shall seek and consider the views of the governance entity on any national monument, war grave, historical grave or urupā, managed or administered by the Ministry, which specifically relates to Ngāti Apa ki te Rā Tō interests.

11. HISTORICAL PUBLICATIONS

- 11.1 The Chief Executive shall:
- 11.1.1 provide the governance entity with a list of all history publications commissioned or undertaken by the Ministry that relate to Ngāti Apa ki te Rā Tō and Te Tau Ihu, and will supply these on request; and
 - 11.1.2 discuss with the governance entity any historical work the Ministry commissions or undertakes that deals specifically or substantially with Ngāti Apa ki te Rā Tō and Te Tau Ihu.

12. PROVISION OF CULTURAL AND/OR SPIRITUAL PRACTICES AND PROFESSIONAL SERVICES

- 12.1 When the Chief Executive requests cultural and/or spiritual practices to be undertaken by Ngāti Apa ki te Rā Tō within the Protocol Area, the Chief Executive will make a contribution, subject to prior mutual agreement, to the costs of undertaking such practices.
- 12.2 Where appropriate, the Chief Executive will consider using the governance entity as a provider of professional services.
- 12.3 The procurement by the Chief Executive of any such services set out in clauses 14.1 and 14.2 is subject to the Government's Mandatory Rules for Procurement by Departments, all government good practice policies and guidelines, and the Ministry's purchasing policy.

13. CONSULTATION

- 13.1 Where the Chief Executive is required to consult under this Protocol, the basic principles that will be followed in consulting with the governance entity in each case are:
 - 13.1.1 ensuring that the governance entity is consulted as soon as reasonably practicable following the identification and determination by the Chief Executive of the proposal or issues to be the subject of the consultation;
 - 13.1.2 providing the governance entity with sufficient information to make informed decisions and submissions in relation to any of the matters that are the subject of the consultation;
 - 13.1.3 ensuring that sufficient time is given for the participation of the governance entity in the decision making process including the preparation of submissions by the governance entity in relation to any of the matters that are the subject of the consultation;
 - 13.1.4 ensuring that the Chief Executive will approach the consultation with the governance entity with an open mind, and will genuinely consider the submissions of the governance entity in relation to any of the matters that are the subject of the consultation; and
 - 13.1.5 report back to the governance entity, either in writing or in person, in regard to any decisions made that relate to that consultation.

14. CHANGES TO POLICY AND LEGISLATION

- 14.1 If the Chief Executive consults with Māori generally on policy development or any proposed legislative amendment to the Act that impacts upon this Protocol, the Chief Executive shall:
 - 14.1.1 notify the governance entity of the proposed policy development or proposed legislative amendment upon which Māori generally will be consulted;
 - 14.1.2 make available to the governance entity the information provided to Māori as part of the consultation process referred to in this clause; and
 - 14.1.3 report back to the governance entity on the outcome of any such consultation.

14.2 If any other policy or legislative development specifically affects Ngāti Apa ki te Rā Tō, the Chief Executive shall:

14.1.1 notify the governance entity of the proposed policy development or proposed legislative amendment;

14.1.2 make available to the governance entity any information requested by the governance entity subject to the requirements of the Official Information Act; and

14.1.3 report back to the governance entity on the decisions arising from the development.

15. DEFINITIONS

15.1 In this Protocol:

Chief Executive means the Chief Executive of the Ministry for Culture and Heritage and includes any authorised employee of the Ministry for Culture and Heritage acting for and on behalf of the Chief Executive

Crown means the Sovereign in right of New Zealand and includes, where appropriate, the Ministers and Departments of the Crown that are involved in, or bound by the terms of the Deed of Settlement to participate in, any aspect of the redress under the Deed of Settlement

Expert Examiner has the same meaning as in section 2 of the Act and means a body corporate or an association of persons

Found has the same meaning as in section 2 of the Act and means:

in relation to any Taonga Tūturu, means discovered or obtained in circumstances which do not indicate with reasonable certainty the lawful ownership of the Taonga Tūturu and which suggest that the Taonga Tūturu was last in the lawful possession of a person who at the time of finding is no longer alive; and 'finding' and 'finds' have corresponding meanings;

Governance entity means the trustees for the time being of the Ngāti Apa ki te Rā Tō Trust

Ngā Taonga Tūturu has the same meaning as in section 2 of the Act and means two or more Taonga Tūturu

Protocol means a statement in writing, issued by the Crown through the Minister to the governance entity under the Settlement Legislation and the Deed of Settlement and includes this Protocol

Taonga Tūturu has the same meaning as in section 2 of the Act and means:

an object that:

(a) relates to Māori culture, history, or society; and

(b) was, or appears to have been:

(i) manufactured or modified in New Zealand by Māori; or

- (ii) brought into New Zealand by Māori; or
- (iii) used by Māori; and
- (c) is more than 50 years old

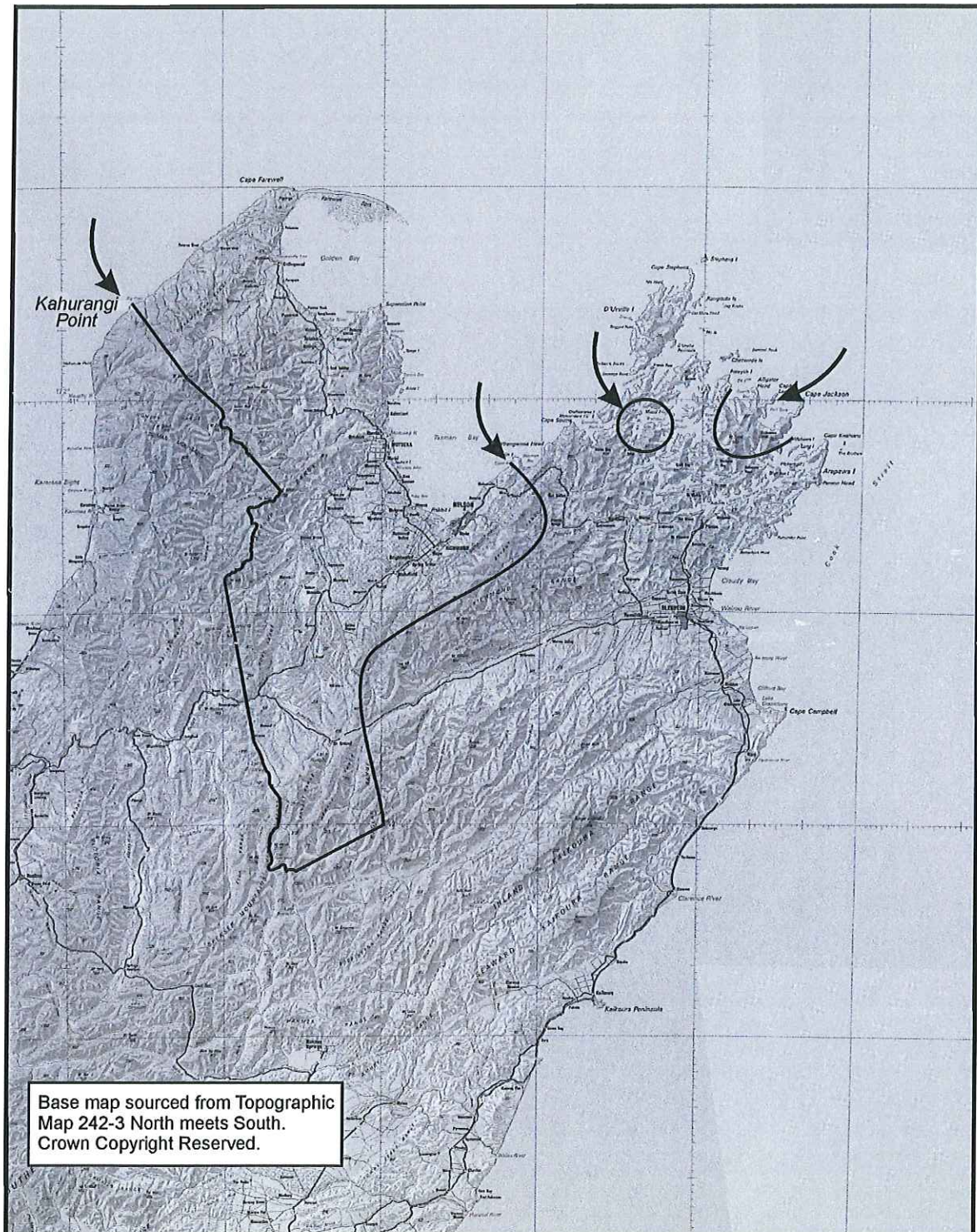
Ngāti Apa ki te Rā Tō has the meaning set out in clause 8.5 of the Deed of Settlement.

ISSUED on

SIGNED for and on behalf of)
THE CROWN)
 by the Minister for Arts, Culture and)
 Heritage in the presence of:) _____

ATTACHMENT A

THE MINISTRY FOR CULTURE AND HERITAGE PROTOCOL AREA



ATTACHMENT B SUMMARY OF THE TERMS OF ISSUE
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This Protocol is subject to the provisions of the deed of settlement and the settlement legislation. These provisions are set out below.

1. Provisions of the deed of settlement relating to this Protocol

- 1.1 The deed of settlement provides that a failure by the Crown to comply with a protocol is not a breach of the deed of settlement (clause 5.20).

2. Amendment and cancellation

- 2.1 The Minister may amend or cancel this Protocol, but only after consulting with the governance entity and having particular regard to its views (section 30(1)(3)).

3. Limits

- 3.1 This Protocol does not –

3.1.1 restrict the Crown from exercising its powers, and performing its functions and duties, in accordance with the law and government policy, including:

- (a) introducing legislation; or
- (b) changing government policy; or
- (c) issuing a protocol to, or interacting or consulting with anyone the Crown considers appropriate, including any iwi, hapu, marae, whanau, or representative of tangata whenua (section 31(a)); or

3.1.2 restrict the responsibilities of the Minister or the Ministry or the legal rights of Ngāti Apa ki te Rā Tō (section 31(b) and (c)); or

3.1.3 grant, create, or provide evidence of an estate or interest in, or rights relating to, taonga tuturu (section 33(4)).

4. Breach

- 4.1 Subject to the Crown Proceedings Act 1950, the governance entity may enforce this Protocol if the Crown breaches it without good cause, but damages or monetary compensation will not be awarded (section 32).